TRANSMISSION FRAMEWORK REVIEW – SECOND INTERIM REPORT

17 September 2012



A SUSTAINABLE REGULATORY FRAMEWORK



A sustainable regulatory framework for Australia must be one that:

- Delivers the right price and service balance
- Efficiently signals new investments
- Allows the market to deliver where it is capable of delivering
- Utilises existing assets efficiently
- Provides choice for generators



Preliminary thoughts only

- Components of the AEMC's proposed measures are complex
- Considering the technical issues associated with implementation
- Also considering the changed incentives on parties and linkages between elements
- Look forward to the workshop

FINANCIAL ACCESS RIGHTS



AEMO supports financial access rights in principle.

- Such a regime offers benefits:
 - Removes incentives for inefficient bidding and hence negative settlement residues.
 - Assists generators to manage congestion risk.
 - Offers options for new generators while providing efficient locational signals.
- Specific design of the instrument proposed has impacts on other aspects of the package:
 - Flowgates and sub-regions
 - Non tradeable design.

NEED FOR A HOLISTIC SOLUTION



Need to develop matched solutions for planning, transmission pricing and connections

 The status quo and the alternate regime with Optional Firm Access potentially require different solutions to transmission pricing, network regulation, planning other related arrangements.

PLANNING – WITHOUT OPTIONAL FIRM ACCESS



We do not believe that the AEMC's proposal is a significant step forward for the market

- AEMO is already responsible for providing national demand forecasts.
- AEMO reviews the APRs and some RIT-Ts.
- LRPP is only a power to direct a RIT-T.

We believe that the AEMC need to review the evidence further and provide a more balance perspective

- AEMC should conduct it's own independent analysis.
- Further understand information asymmetries and how best to address them.
- Benefits of the market providing network services.

FINANCIAL INCENTIVES ON TNSPs



Proposals do not change the incentives - rather add checks and balances

- Agree that financial incentives are likely to best drive efficient decision making.
- However the regulatory regime has failed to align the commercial incentives on TNSPs with the long term interests of consumers
 - Inherent difficulties caused by the nature of the network and transmission assets.
- In the absence of such incentives, what is the most effective way forward?

PLANNING – WITH OPTIONAL FIRM ACCESS



Mixing market driven and regulated network investment needs a whole new regime

- Generator investment based on generator benefit and regulated investment based on net market benefit need to work together to provide efficient network investment
 - Do the proposals lead to queuing issues?
- Customer TUoS based on asset allocation and generator access payments based on LRMC also need to fit together:
 - Scope for cost shifting either way
 - Potential to remove existing (limited) incentives of ex-ante revenue cap regulation

INTER-REGIONAL PLANNING – WITH OPTIONAL FIRM ACCESS



Mixing market driven and regulated network investment needs a whole new regime

- Access rights are designed around generators
 - Are instruments suitable for traders and retailers?
 - How many might be needed for inter-regional trade?
- Arrangements seem to lock in regional boundaries and regional reference nodes
- Could also lock in network topology within a region:
 - Flowgates, hybrid flowgates etc. would be defined on the starting network

EFFICIENT NETWORK INVESTMENT WITH OPTIONAL FIRM ACCESS



Proposed regime could work with Victorian decision making and procurement arrangements.

- Proposed arrangements should improve incentives on TNSPs to operate more efficiently.
- Do not address the lack of incentives on TNSPs to make efficient long term network investments.
 - Risk that the design of this regime cements regional monopolies
 - Information asymmetries remain
- Independent procurement can deliver service incentives
 - Current Victorian arrangements provide for performance contracts with winning tenderers



Generators have been asking for choice

- AEMC is proposing additional transparency good first step
- Need to realise that there is a market for the provision of new infrastructure
 - Market will grow if given the opportunity
- AEMC should provide greater options for generators – this has a flow on effect for consumers