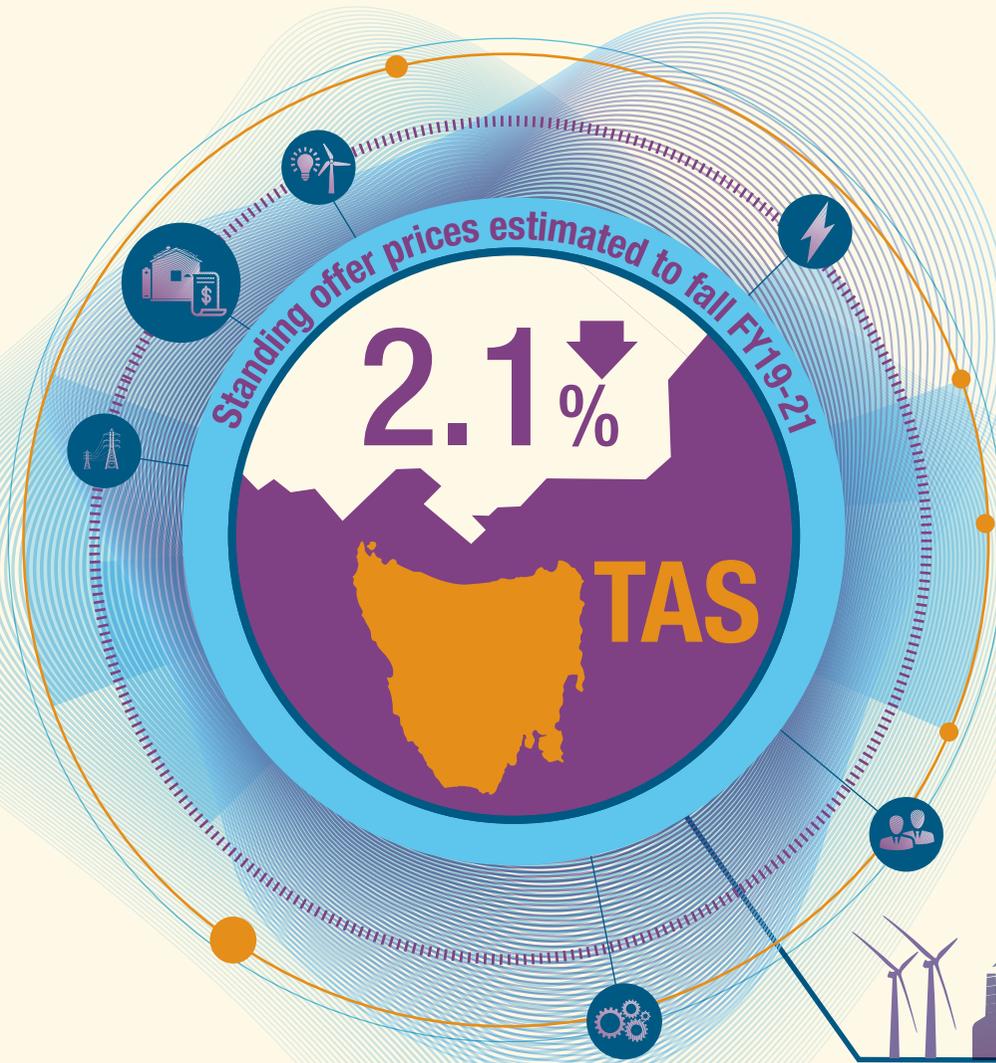


AUSTRALIAN ENERGY MARKET COMMISSION

ELECTRICITY PRICE TRENDS REPORT 21 DECEMBER 2018

TASMANIA'S STANDING OFFER PRICES ARE DECREASING

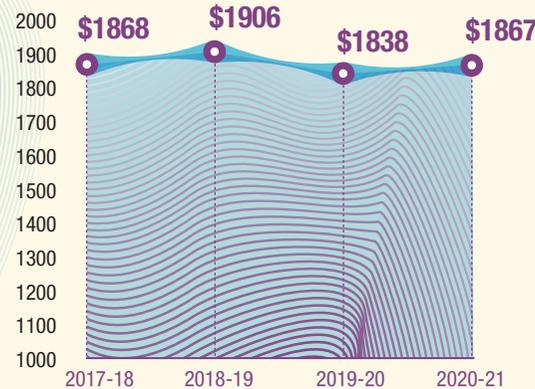
After a relatively small increase of 2% this year, residential prices are estimated to fall by 2% in total over the next two years as more renewable generation drives costs down.



CONSUMER

The most common electricity consumer is a household consuming 7,908 kWh annually. Residential electricity prices in Tasmania are set by the determinations of the Tasmanian Economic Regulator and are capped by the Tasmanian Government so that they can't increase by more than CPI each year, until 2020-21. Most customers are on a standing offer.

Annual electricity bill for a typical residential customer



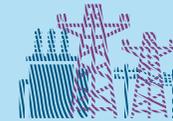
AT A GLANCE



WHOLESALE

The cost of generating electricity

Wholesale costs account for 35.5% of the typical bill this year and are expected to put downward pressure on bills over the next two years as more renewable supply comes in to the market and demand stays flat. Analysis estimates that these falls will outweigh increases in regulated network costs from 2018-19 to 2020-21.



NETWORKS

Poles and wires costs depend on regulator revenue determinations

Regulated network costs account for 44.1% of the typical bill this year and are expected to put upward pressure on costs in the next two years. This increase is driven by increasing distribution costs.



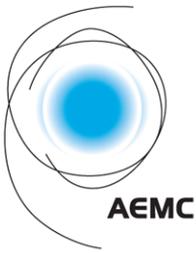
ENVIRONMENTAL

Direct costs of government schemes like the renewable energy target

Environmental costs in customers' bills are a result of the Commonwealth Government's Renewable Energy Target which accounts for 8.4% of the representative standing offer. These costs are expected to increase in the next two years driven by increasing costs for the Commonwealth Government's small scale scheme.

ABOUT THIS REPORT

The price trends report is a core document used to inform a range of stakeholders including the Australian Energy Market Operator, the International Energy Agency and the Reserve Bank of Australia. It helps consumers understand costs included in their electricity bill. It also provides governments with information they need to understand changes in electricity prices and provides context for long-term decision making on energy policy. Price trends identified in this report are not a forecast of actual prices, but rather are a guide to pricing and bill directions based on current expectations, policy and legislation. Actual price movements will be influenced by how retailers compete, the dynamics of wholesale spot and contract markets, the outcomes of network regulatory decisions, and changes in policy and regulation.



Tasmanian power prices expected to decrease slightly

Australian Energy Market Commission 2018 residential electricity price trends report

Power prices are estimated to fall in Tasmania over the next two years in response to rising renewable generation capacity. Falling wholesale generation costs are more than offsetting rising network and environmental costs.

Power prices are estimated to fall over the next two years in Tasmania according to the Australian Energy Market Commission's annual report on price trends released today.

Over the next two years the price paid for electricity by Tasmanian households is estimated to decrease by a total of \$39 from FY19 to FY21.

The price trends report modelling shows Tasmania's regulated standing electricity offer prices could decrease by an annual average of 1.0% over the next two years.

The Tasmanian Government has established a cap for electricity price increases at the Hobart consumer price index (CPI) from 2017-2018 to 2020-2021. This capped the actual increase in the state's retail price to 2.05% from 2017-2018 to 2018-2019.

The Tasmanian Government has not yet set prices for the next two years. They are expected to decrease slightly but this will be subject to changes in the energy sector that could happen between now and when prices are set for July 2019 and July 2020.

From FY2019 to FY2021 the expected decrease in standing offer prices is due to decreasing wholesale costs which offset rising environmental and network costs.

Over the next two years the report estimates an average annual increase of \$44 in regulated network costs, and a \$28 average annual increase in environmental policy costs which are offset by a \$120 annual decrease in wholesale costs.

These estimated changes are based on the most common electricity customer – a 2-person household, with no gas connection, and consuming 7,908 kWh of electricity each year, of which 4,349 kWh is attributed to tariff 41 (heating and hot water).

Of course actual electricity bills depend on how and when electricity is used in each home.

AEMC Chief Executive, Mrs Anne Pearson, said the energy sector's challenge in years ahead will be to continue balancing electricity supply and demand as the energy market restructures.

"Cost control helps contain prices," she said.

"The changing generation mix is affecting supply and demand at the wholesale end of the supply chain.

"Our report also shows networks account for around half of consumer bills. Managing the costs of connecting new generation will be a major challenge. We must avoid over-engineered solutions to stop gold plating and price spikes," she said.

The Tasmanian Government has not yet set prices for the next two years. Prices are expected to decrease slightly but this will be subject to changes in the state's energy sector that could happen between now and when prices are set for July 2019 and July 2020.

Continued

Mrs Pearson said it was in the strong interest of consumers that government and regulatory policy focused on long-term planning, focusing on low cost solutions to the issue of energy transition.

She said there was a need to:

- establish more certainty in wholesale markets through more effective management of environmental and security costs
- facilitate greater price competition in the retail market through open and transparent price setting that consumers can trust; and
- develop an integrated, modernised power grid that reduces costs to consumers.

Mrs Pearson said the report recognised there were a range of issues unique to each jurisdiction that were also influencing price outcomes.

Price trends will affect individual households differently depending on how much each consumer uses electricity, and how willing they are to switch to a better energy deal where market offers are available. No two households use energy in the same way. Knowing how much power you use and when is important in controlling electricity bills in the future as new technologies become more affordable and energy entrepreneurs expand demand response options for consumers.

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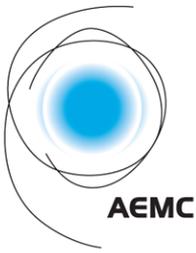
The AEMC residential price trends focuses on the drivers of household bills across the three key parts of the electricity supply chain – wholesale (generation); regulated networks (transmission and distribution); and environmental (government policy schemes). A residual applies in most jurisdictions. It is the difference between bill outcomes and these three key cost components.

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21 December 2018



Tasmania household electricity prices

Residential electricity price trends report 21 December 2018

Our 2018 residential electricity price trends report identifies what's driving household prices and consumer bills over the next few years from 2017-2018 to 2020-2021 in all states and territories, and nationally.

Key findings for Tasmania

In 2017-2018, the electricity bill for the representative residential consumer on a standing offer in Tasmania was approximately \$1,868 exclusive of GST.

The electricity bill for the representative residential consumer in Tasmania:

- increased by 2.05 per cent from 2017-2018 to 2018-2019
- is expected to decrease by an annual average of 1.0 per cent from 2018-2019 to 2020-2021, based on a decrease of 3.6 per cent in 2019-2020; and an increase the following year of 1.6 per cent in 2020-2021.

Residential electricity prices in Tasmania are set by the determinations of the Tasmanian Economic Regulator. The Tasmanian Government capped standing offer electricity price changes to no more than an increase of the Consumer Price Index (CPI) for Hobart, each year from 2017-18 to 2020-21.

The expected decrease in the representative residential electricity bill from 2018-2019 to 2020-2021 is primarily due to decreasing wholesale costs, driven by new generation supply entering the national electricity market (NEM).

About this report

Trends in the underlying supply chain cost components and drivers of trends will vary across jurisdictions and over time. This reflects differences in population, climate, consumption patterns, government policy and other factors across the states and territories. The way these trends affect an individual consumer will depend on how that consumer uses electricity. This is particularly relevant as the consumption profiles of consumers become increasingly diverse.

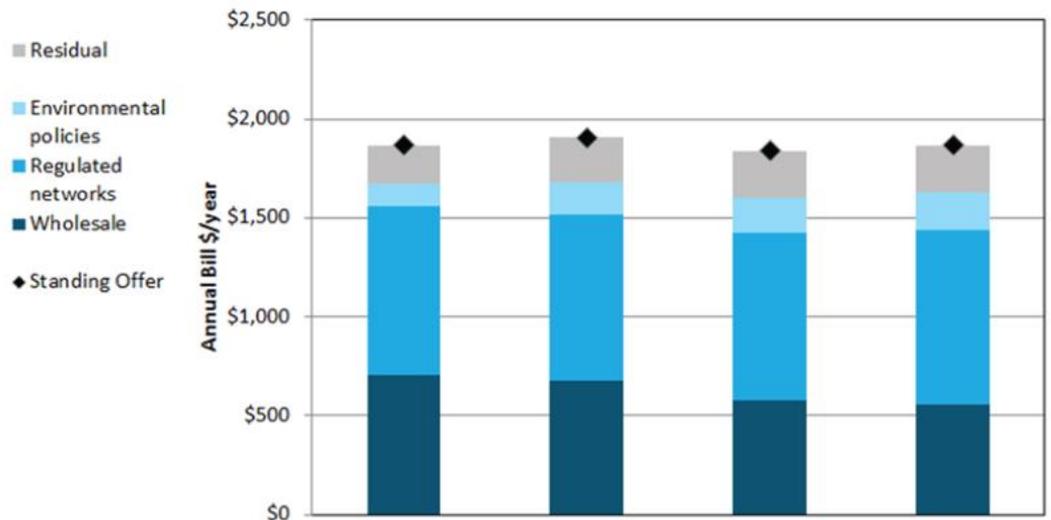
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The price trends report is a core document used to inform a range of stakeholders including the Australian Energy Market Operator, the International Energy Agency and the Reserve Bank of Australia. It helps consumers understand costs included in their electricity bill. It also provides governments with information they need to understand changes in electricity prices and provides context for long-term decision making on energy policy.

In 2017-2018, the representative consumer on an electricity standing offer in Tasmania was \$1,868

Trends in Tasmania electricity supply chain components

Figure: Expected trends in Tasmania supply chain components from 2017-18 to 2020-21 for the representative consumer on a standing offer.



	2017/18 Base Year		2018/19 Current Year		2019/20		2020/21	
	c/kwh	\$/year	c/kwh	\$/year	c/kwh	\$/year	c/kwh	\$/year
Environmental policies	1.44	\$114	2.03	\$161	2.29	\$181	2.39	\$189
LRET - LGC cost	0.91	\$72	1.06	\$84	1.20	\$95	1.29	\$102
SRES - STC cost	0.52	\$41	0.97	\$77	1.09	\$86	1.11	\$88
Regulated networks	10.79	\$853	10.64	\$841	10.71	\$847	11.19	\$885
Transmission	2.76	\$218	2.41	\$190	2.21	\$174	2.29	\$181
Distribution	7.47	\$591	7.66	\$606	7.95	\$629	8.33	\$659
ACS Metering	0.56	\$44	0.57	\$45	0.56	\$44	0.57	\$45
Wholesale	8.94	\$707	8.55	\$676	7.28	\$576	7.00	\$554
Residual	2.46	\$195	2.88	\$228	2.96	\$234	3.03	\$240
Standing Offer	23.62	\$1,868	24.11	\$1,906	23.24	\$1,838	23.61	\$1,867

Note: The residual component is derived for 2017-18 and 2018-19 by subtracting wholesale, environmental and network costs from the standing offer price. The residual component is assumed to increase at an inflation rate of 2.5 per cent for future years in the reporting period. The residual component is derived specifically for the representative consumer using the methodology in this report and is not equivalent to the regulated retail margin set by the TER in Tasmania.

The expected trends in Tasmania electricity supply chain cost components (wholesale, regulated networks and environmental policies) are summarised below.

Wholesale electricity purchase costs: these costs include purchases from the spot market and financial contracts, ancillary services, market fees and energy losses from transmission and distribution networks.

In Tasmania, wholesale market costs comprised approximately 37.8 per cent of the representative standing offer in 2017-2018 and are expected to account for a decreasing proportion of the representative consumer's bill from 2017-2018 to 2020-2021.

Wholesale electricity costs:

- For 2017-18 and 2018-19, wholesale market costs are based on the Wholesale Electricity Price Order which set the wholesale price at:
 - \$83.79/MWh for 2017-18
 - \$79.68/MWh for 2018-19.
- For 2019-20 and 2020-21, wholesale costs are expected to decrease, based on EY's modelling of Tasmanian wholesale electricity prices for this report.

The expected decrease in representative residential electricity standing offer prices from 2018-19 to 2020-21 is mainly due to falling wholesale costs, driven by new generation supply entering the national electricity market.

Regulated network costs: these costs relate to transmission and distribution network services provided by TasNetworks.

Regulated network costs comprised approximately 45.7 per cent of the representative residential standing offer bill in 2017-2018, and are expected to account for an increasing proportion of a residential electricity consumer's bill from 2017-2018 to 2020-2021, based on the latest available network pricing decisions by the Australian Energy Regulator (AER).

Regulated network costs:

- decreased by 1.4 per cent from 2017-2018 to 2018-2019
- are expected to increase by an annual average 2.5 per cent from 2018-2019 to 2020-2021, based on an increase of 0.7 per cent in 2019-2020 and a following increase of 4.4 per cent in 2020-2021.

The main driver of this trend is the increase in distribution network charges.

Environmental policy costs: these costs are related to the renewable energy target (RET) introduced by the Commonwealth Government. The RET applies on a national basis and consists of the large-scale renewable energy target (LRET) and the small-scale renewable energy scheme (SRES).

In 2017-2018, the RET comprised 6.1 per cent of the representative residential standing bill in Tasmania and is expected to comprise an increasing proportion of the representative consumer's electricity bill from 2017-2018 to 2020-2021.

Environmental policy costs:

- increased by 41.6 per cent from 2017-2018 to 2018-2019
- are expected to increase by an annual average of 8.5 per cent from 2018-19 to 2020-21, based on a increase of 12.9 per cent in 2019-2020 and an increase of 4.3 per cent in 2020-2021.

This trend is primarily driven by the increase in the Commonwealth Government's SRES, due to increased uptake of small-scale renewable energy technologies, such as rooftop solar.

New approach to modelling wholesale costs

This year's report has changed the method used to calculate wholesale costs. Previous price trends reports modelled future spot prices and added a contract premium to estimate retailers' wholesale electricity purchase costs. This approach effectively assumes that a retailer buys all of its electricity and hedging contracts at a single point in time.

However, it became apparent in the past two years that with high volatility in forward prices after generator retirements, short-term estimates made through this method were largely inconsistent with market outcomes. For this reason, the report estimates wholesale costs using a blended method. Where possible, the analysis uses observable market contract prices that retailers use to build up their hedge contract book over time. Where there is limited forward contract data available, a spot price estimate and contract premium is used. This method more closely resembles how retailers actually hedge their loads, and is therefore considered a more realistic basis for estimating forward prices.

Background

The COAG Energy Council's terms of reference for this report require the AEMC to estimate future retail electricity price outcomes for representative residential consumers in each Australian state and territory along with national electricity prices based on a weighted average of jurisdictional results.

In addition, the AEMC also reports on the trend in customers' annual electricity bills.

Representative consumers are those households with the most common electricity consumption profiles in each jurisdiction. In most jurisdictions, the annual and quarterly consumption profiles of these consumers are based on data from the AER.

In Tasmania, the representative consumer:

- is a two-person household that consumes 7,908 kWh of electricity per year, of which 4,349 kWh is attributed to tariff 41 (heating and hot water)
- is on a regulated standing offer
- has electric water heating and no gas connection.

As electricity prices and bills in this report are specific to the representative consumer, they do not reflect pricing outcomes for each individual residential consumer.

AEMC's work program

The AEMC is cutting costs in the power system by addressing the drivers of those costs through its work program. Our focus on price impacts drives everything we do through the reliability and security frameworks; consumer choice, control and protection; the networks of the future and the continuing importance of integrating energy and environmental policies. We completed or are undertaking a number of rule changes and reviews with the potential to directly or indirectly impact consumer prices and bills, including:

- new obligations on retailers to give advance notice of price changes and providing advance warnings to shop around before discounts end
- stopping energy discounts that can leave people worse off, allowing electricity and gas customers to have energy bills based on their own meter reading
- raising the standard for better hardship programs and keeping new retail businesses out of the market until they have approved hardship policies in place.

At the same time we are reviewing what's needed to support adequate investment in generation as the power system evolves to include more variable, intermittent generation and demand-side innovation. Our package of reforms in this area includes:

- new technical performance standards for generators
- setting up a national register of distributed energy like small-scale battery systems and rooftop solar to help AEMO better manage the power system
- requiring generators to give at least three years' notice of closure
- reviews to improve the coordination of generation and transmission investment and to look at ways to integrate new technologies and demand response to help keep the power system secure
- requiring the AER to calculate and update values of customer reliability, used to develop reliability standards
- enabling AEMO to contract for electricity reserves up to nine months ahead of a projected shortfall under the RERT, the strategic reserve mechanism
- making networks provide minimum levels of inertia along with the services necessary to meet minimum levels of system strength.

We continue our analysis of market design changes which currently includes the market making obligations rule request, and advice on the impact of a default offer which has been requested by the COAG Energy Council.

We are fostering the efficiency of network investment and operations through major projects like the coordination of generation and transmission investment review; introducing new transmission connection and planning arrangements; introducing competition in metering; and establishing the value of customer reliability.

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21 December 2018